

Message Text

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S E C R E T SECTION 1 OF 2 USNATO 6084

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: NATO HQ PARTICIPATION IN WINTEX 77

REF: USNATO 5905 DTG 301202Z OCT 75

PER PARA 3 REF, THERE FOLLOWS BELOW TEXT WORKING PAPER
AC/237-WP/106 ON PARTICIPATION OF THE NATO HQ IN EXERCISE
WINTEX 77. OUR COMMENTS ON THESE PROPOSALS FOLLOW SEPTTEL.
BEGIN TEXT.

1. FOLLOWING THE COMMITTEE'S INITIAL REVIEW OF THE
ABOVE SUBJECT ON 28TH OCTOBER, I ATTACH A DISCUSSION PAPER
IN THE FORM OF A DRAFT REPORT TO THE DEFENCE PLANNING COMMITTEE.

2. ON THE QUESTION OF EXTENDED DPC PARTICIPATION, A
NUMBER OF DELEGATIONS HAVING SINCE OUR MEETING EXPRESSED SOME
DOUBTS ABOUT THE DESIRABILITY OF PLAYING A "JUNIOR-LEVEL" DPC
WHICH MIGHT CONSIST OF ONLY A VERY SMALL NUMBER OF NATIONS,
THE TWO MAIN POSSIBILITIES IN THIS AREA ARE PRESENTED FOR THE
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CONSIDERATION OF THE COMMITTEE IN THE FORM OF ALTERNATIVE PARA-
GRAPHS 5 AND 6:

(A) PLAY OF A "JUNIOR DPC" FOR A LIMITED PERIOD (4-5 DAYS),
ON THE ASSUMPTION THAT PARTICIPATION WILL BE GENERAL;

THIS ASSUMPTION IS REFLECTED IN THE LAST SENTENCE OF THE FIRST PARA 5;
(B) PLAY OF A "JUNIOR DPC" FOR A MORE EXTENDED PERIOD (TEN DAYS IN ALL). WHILE SUCH A "JUNIOR DPC" WOULD BE OPEN-ENDED, IT HAS BEEN SUGGESTED THAT, IN ORDER TO ENSURE THE EFFECTIVE DESPATCH OF DPC BUSINESS AND TO AVOID THE CONCENTRATION OF DECISION-MAKING AUTHORITY IN A LIMITED GROUP OF NATIONS, IT WOULD BE DESIRABLE FOR A MINIMUM NUMBER OF DELEGATIONS TO UNDERTAKE TO PARTICIPATE OVER THE PERIOD; THIS SUGGESTION, WHICH IS PUT FORWARD FOR CONSIDERATION, IS REFLECTED IN THE LATTER PART OF THE SECOND PARA 5.

3. IT IS, OF COURSE, UNDERSTOOD THAT THE WHOLE CONCEPT OF EXTENDED DPC PARTICIPATION IS SUBJECT TO RESERVATION BY BELGIUM.

4. IT WILL BE OBSERVED THAT MENTION OF ALTERNATIVE METHODS OF PLAY BY THE MILITARY COMMITTEE AND THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE FIGURES IN SQUARE BRACKETW INPARAS 8 AND 9. THESE PARAS WILL REQUIRE TO BE COMPLETED BY THE INSTANCES CONCERNED.

5. THIS WORKING PAPER WILL BE DISCUSSED AT AN EARLY MEETING OF THE COMMITTEE.
(SIGNED) T.M.W. MORAN

1. AT ITS MEETING ON 10TH JULY, 1975, THE DEFENCE PLANNING COMMITTEE INVITED THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE "TO EXAMINE AT AN EARLY STAGE OF PLANNING FOR WINTEX 77 AND WITHOUT PREJUDICE TO THE FINAL OUTCOME, THE FEASIBILITY OF HAVING THE DEFENCE PLANNING COMMITTEE REPRESENTED IN THIS EXERCISE AT A LEVEL LOWER THAN THAT OF PERMANENT REPRESENTATIVES OUTSIDE THE PERIOD OF PERMANENT REPRESENTATIVES' PARTICIPATION"(1).

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2. IN PREVIOUS EXERCISES IN THE MAJOR NATO COMMANDERS' BIENNIAL WINTEX SERIES, THE DEFENCE PLANNING COMMITTEE HAS (APART FROM BRIEF PERIODS OF PLAY BY PERMANENT REPRESENTATIVES IN WINTEX 73 AND WINTEX 75) BEEN SIMULATED BY A "RESPONSE CELL" COMPOSED OF MEMBERS OF THE INTERNATIONAL STAFF. THIS PRACTICE HAS ALLOWED FOR PROMPT RESONSES TO BE SUPPLIED, ON BEHALF OF THE DEFENCE PLANNING COMMITTEE, TO THE NATO MILITARY AUTHORITIES, BUT HAS NOT (APART FROM THE BRIEF PERIODS OF PERMANENT REPRESENTATIVES' PLAY REFERRED TO ABOVE) PERMITTED PLAY OF THE CONSULTATIVE PROCESS BETWEEN CAPITALS AND THE NATO HEADQUARTERS. IN PARTICULAR, THE FORMULATION AND DESPATCH OF NATIONAL INSTRUCTIONS, AND THEIR HARMONISATION IN A MULTINATIONAL COMMITTEE, HAS NOT BEEN POSSIBLE UNDER THE "RESPONSE CELL" CONCEPT. THE STUDY

CARRIED OUT BY THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE
IS DESIGNED TO REMEDY, TO THE EXTENT PRACTICABLE, THIS SITUATION.

3. HAVING STUDIED THE QUESTION, AND HAVING PAID PARTICULAR
ATTENTION TO THE PRACTICAL DIFFICULTIES INHERENT IN EXTENDING DPC
PARTICIPATION IN WINTEX-TYPE EXERCISES, THE COUNCIL OPERATIONS
AND EXERCISE COMMITTEE HAS AGREED, AS REGARDS WINTEX 77, ON THE
PROPOSALS WHICH FOLLOW.

(A) PLAY BY PERMANENT REPRESENTATIVES

4. IT IS SUGGESTED THAT PERMANENT REPRESENTATIVES IN THE
DEFENCE PLANNING COMMITTEE MAY WISH TO PLAY ON DAYS X PLUS
8 AND X PLUS 9 (WEDNESDAY AND THURSDAY, 9TH AND 10TH MARCH,
1977). THIS WOULD COVER THE PERIOD LEADING UP TO, AND CULMINATING
IN, THE DECLARATION OF GENERAL ALERT.(2) IT MAY BE RECALLED
THAT, ON 21ST NOVEMBER, 1974, THE DEFENCE PLANNING COMMITTEE
ENDORSED A SUGGESTION THAT THE POSSIBILITY OF THE COMMITTEE
PLAYING THE GENERAL ALERT PHASE SHOULD BE TAKEN INTO CONSIDERATION
IN THE PLANNING PROCESS FOR WINTEX 77.(3)

(1) DPC/D(75)15, PARA 21(5)(B)

(2) SEE CHART AT ANNEX. COMMENT. NOT SENT. END COMMENT.

(3) DPC/D(74)26, PARA 7

(B) PLAY OF THE DPC AT A MORE JUNIOR LEVEL

(5. OUTSIDE THIS PERIOD, IT IS PROPOSED THAT THE
DEFENCE PLANNING COMMITTEE SHOULD BE REPRESENTED ON A
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24-HR BASIS AT A LEVEL LOWER THAN THAT OF PERMANENT
REPRESENTATIVES FOR FIVE DAYS FROM X PLUS 3 TO X PLUS 7
(FRIDAY 4TH MARCH TO TUESDAY 8TH MARCH) INCLUSIVE. THE LEVEL
OF REPRESENTATION WOULD BE AT THE DISCRETION OF DELE-
GATIONS BUT, IDEALLY, SHOULD BE AT DEPUTY PERMANENT
REPRESENTATIVE LEVEL, AT LEAST DURING NORMAL WORKING HOURS.
THE DELEGATIONS OF
HAVE GIVEN ASSURANCES THAT THEY WILL HAVE REPRESENTATIVES
ON CALL ROUND-THE-CLOCK, IF NECESSARY, DURING THIS PERIOD.

6. FOR THE PERIOD X-DAY TO X PLUS 2 INCLUSIVE AND X PLUS 10
TO X PLUS 16 INCLUSIVE THE DEFENCE PLANNING COMMITTEE WILL BE
SIMULATED ON A 24-HR BASIS BY A RESPONSE CELL COMPOSED
OF MEMBERS OF THE INTERNATIONAL STAFF AND/OR INTERNATIONAL
MILITARY STAFF.)

(OR)

(5. OUTSIDE THIS PERIOD, IT IS PROPOSED THAT THE
DEFENCE PLANNING COMMITTEE SHOULD BE REPRESENTED ON A
24-HR BASIS AT A LEVEL LOWER THAN THAT OF PERMANENT
REPRESENTATIVES FOR THE PERIODS X PLUS 5 TO X PLUS 7 (SUNDAY
6TH TO TUESDAY 8TH MARCH) INCLUSIVE AND X PLUS 10 TO X PLUS
16 (FRIDAY 11TH TO THURSDAY 17TH MARCH) INCLUSIVE. THE LEVEL OF

REPRESENTATION WOULD BE AT THE DISCRETION OF DELEGATIONS BUT, IDEALLY, SHOULD BE AT DEPUTY PERMANENT REPRESENTATIVE LEVEL, AT LEAST DURING NORMAL WORKING HOURS. FOR THESE PERIODS, THE JUNIOR-LEVEL DPC WOULD BE "OPEN-ENDED", BUT IN ORDER TO ENSURE THE EFFECTIVE DESPATCH OF BUSINESS AND TO AVOID THE CONCENTRATION OF DECISION-MAKING AUTHORITY IN A LIMITED GROUP OF NATIONS, THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE CONSIDERS THAT THIS SOLUTION WILL ONLY BE VIABLE IF A MINIMUM OF ... DELEGATIONS ENGAGE THEMSELVES TO BE AVAILABLE ON CALL ROUND-THE-CLOCK DURING THESE PERIODS. THE DELEGATIONS OF HAVE GIVEN ASSURANCES TO THIS EFFECT.

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6. FOR THE PERIOD X-DAY TO X PLUS 2 (TUESDAY 1ST TO THURSDAY 3RD MARCH) INCLUSIVE, THE DPC WOULD BE SIMULATED ON A 24-HOUR BASIS BY A RESPONSE CELL COMPOSED OF MEMBERS OF THE INTERNATIONAL STAFF.)

7. IT IS AGREED THAT, IN ORDER TO ENSURE THE EFFECTIVE DEVELOPMENT OF THE EXERCISE, DELEGATIONS NOT REPRESENTED AT MEETINGS OF THE JUNIOR-LEVEL DPC REFERRED TO ABOVE WILL ACCEPT DECISIONS REACHED DURING THEIR ABSENCE AS BINDING UPON THEIR NATIONS.

(C) PLAY OF SUPPORTING COMMITTEES

8. THE MILITARY COMMITTEE WILL PLAY FULLY DURING THE PERIOD OF PERMANENT REPRESENTATIVES' PARTICIPATION REFERRED TO ABOVE, AND (WILL BE REPRESENTED BY A JUNIOR-LEVEL MC DURING

THE PERIOD OF PLAY OF THE JUNIOR-LEVEL DPC) OR (WILL BE SIMULATED BY THE IMS DURING THE PERIOD OF PLAY OF THE JUNIOR-LEVEL DPC).

9. THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE/
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WILL PLAY FULLY DURING THE PERIOD OF PERMANENT REPRESENTATIVES' PLAY/WILL PLAY FULLY DURING THE PERIOD OF PLAY OF THE JUNIOR-LEVEL DPC/WILL BE SIMULATED BY A RESPONSE CELL.)

10. IT IS NOT PROPOSED THAT THE POLITICAL COMMITTEE OR THE COMMITTEE ON THE IMPLEMENTATION OF THE NATO ALERT SYSTEM SHOULD PLAY DURING THIS EXERCISE.

11. IT IS PROPOSED THAT THE CURRENT INTELLIGENCE GROUP AND THE CURRENT OPERATIONAL GROUP(1) SHOULD PLAY FULLY THROUGHOUT THE EXERCISE PERIOD. IN THE ABSENCE OF THE POLITICAL COMMITTEE, IT IS NOT PROPOSED THAT THE CRISIS ASSESSMENT GROUP(2) SHOULD PARTICIPATE IN THIS EXERCISE.
(D) FINACE AND SUPPORT STAFF

12. IT IS CALCULATED THAT OVERTIME AND OTHER ADDITIONAL COSTS(ASSOCIATED WITH PLAY OF PERMANENT REPS FOR TWO DAYS AND OF A JUNIOR-LEVEL DPC FOR FIVE DAYS ON A 24-HR BASIS WOULD AMOUNT TO BF 1.400.000 (1975 FIGURES)) (ASSOCIATED WITH PLAY OF PERMANENT REPRESENTATIVES FOR TWO DAYS AND A JUNIOR-LEVEL DPC FOR TEN DAYS ON A 24-HR BASIS WOULD AMOUNT TO BF2.000.000 (1975 FIGURES)).

13. THE ELEMENTS OF THE INTERNATIONAL STAFF CONCERNED WOULD REQUIRE TO BE AUGMENTED TO PROVIDE THE CHAIRMEN AND SUPPORT STAFF FOR A JUNIOR-LEVEL DPC OPERATING ROUND-THE-CLOCK FOR THE PERIOD INDICATED ABOVE. BECAUSE OF THIS, THE INTERNATIONAL MILITARY STAFF MAY BE REQUIRED TO ASSUME THE ROLE OF DIRECTING STAFF; IT IS UNDERSTOOD THAT THIS IS ACCEPTABLE TO THE IMS.

14. ACCEPTANCE OF THE PROPOSALS IN PARAS 4-11 ABOVE WILL BE CONTINGENT UPON THE AVAILABILITY OF CREDITS AND SUPPORT STAFF AS INDICATED IN PARAS 12 AND 13 ABOVE.

(1) ASSUMING THE COG IS MAINTAINED IN EXISTENCE BY THE COUNCIL AFTER ITS TRIAL IN EXERCISE HILEX-7.

(2) ASSUMING THE CAG IS MAINTAINED IN EXISTENCE BY THE COUNCIL AFTER ITS TRIAL IN EXERCISE HILEX-7.

(E) CURTAILMENT OF OTHER ACTIVITIES
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15. IN ORDER TO PERMIT FULLER PARTICIPATION BY MEMBERS OF DELEGATIONS, MILITARY REPRESENTATIVES' STAFFS, THE INTERNATIONAL AND THE INTERNATIONAL MILITARY STAFFS, OTHER ACTIVITIES WITHIN THE HEADQUARTERS SHOULD BE CURTAILED AS FAR AS POSSIBLE DURING THE PERIODS OF PLAY OF PERMANENT REPRESENTATIVES AND THE JUNIOR-LEVEL DPC INDICATED ABOVE.

RECOMMENDATIONS

16. THE DEFENCE PLANNING COMMITTEE IS INVITED:
(A) TO APPROVE THE ABOVE PROPOSALS, RECOGNISING THAT THEY WILL ENTAIL ADDITIONAL BUDGETARY EXPENDITURE OF THE ORDER INDICATED IN PARA 12 ABOVE AND THE AUGMENTATION OF THE APPROPRIATE ELEMENTS OF THE IS TO ENSURE THAT THE JUNIOR-LEVEL DPC IS PROPERLY CHAIRED AND SUPPORTED;
(B) TO INVITE THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE TO MAKE SUCH FURTHER DETAILED ARRANGEMENTS FOR THE EXERCISE AS MAY BE REQUIRED.
END TEXT.STREATOR

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